January 14, 2009

FINANCE MEMORANDUM

TO: All Department Heads

FROM: Georgina K. Kawamura
Director of Finance

SUBJECT: Program Memoranda for Major Programs in the Statewide Program Structure

Pursuant to Chapter 37-70, HRS, the Governor is required to submit to the Legislature a Program Memorandum (PM) for each of the 11 major programs along with the Budget and the Program and Financial Plan. The purpose of the PM is to provide the Legislature and public with an overview of what is being requested for the program and important factors influencing the future of the program. Each PM provides:

1. An overview of each major program;

2. A discussion of the costs and effectiveness of the recommended programs;

3. A discussion of major changes that are being recommended for the program during the planning period;

4. A discussion of emerging conditions, trends and issues that may influence the program; and

5. A discussion of selected problems for possible study.

Formulation of the PM is a joint undertaking between your department and the Department of Budget and Finance (B&F). Involvement of your staff ensures that the topics discussed in the memoranda are given both depth and breadth of coverage, and that your department's views and concerns have a forum with the Legislature and the public. It is my desire to continue the close cooperation that has existed during the development of previous PMs, and I hope that the arrangement of my staff working with your PPB Coordinator and/or program managers will be satisfactory.
Due to the challenges we all faced in developing the FB 2009-11 Executive Budget, we are getting a late start in drafting the PM. To facilitate the drafting process, please use the electronic files (to be provided by your analyst) of the program area narratives from FB 2007-09 to update the program areas appropriate for your department.

The schedule for the development of the PM is as follows:

Departments and B&F develop PM Jan. 14 - Feb. 4, 2009
Departments submit drafts of PM to B&F Feb. 4, 2009
B&F reviews and finalizes PM Feb. 4-25, 2009
B&F submits PM CD to Legislature Feb. 27, 2009

If there are any questions, please have your staff contact the budget analyst assigned to your department.

Your cooperation in this matter will be appreciated.

Attachment
NOTE: All program memoranda should include Sections I through V; if a section is not applicable, it should be so indicated. Some sub-programs may have less narrative than others, depending upon their weight within the program area.

The following format should be used for each program memorandum:

PROGRAM AREA
(e.g., ECONOMIC DEVELOPMENT)

I. OVERVIEW

Provide an overview of this program area, including discussion (unless otherwise noted) of:

- Placement of the program area within the statewide program structure
- Objectives of the program
- Level II programs (sub-programs) within the program area
- Number of lowest level programs (Level III and IV, as applicable) within the program area
- Organizational entities (i.e., departments) involved in the program
- Important program relationships
- Significant activities
- Important external developments affecting the program.
- Significant discrepancies between previously planned cost and effectiveness levels and those actually achieved.
- Trends and comparisons in costs, effectiveness, or activity data over the budget and planning period.
- Operating and capital investment costs (discussion and table)
- Significant measures of effectiveness (table)
- Other relevant tables and graphs
II. COSTS AND EFFECTIVENESS OF THE RECOMMENDED PROGRAMS

Provide a discussion of each sub-program within the program area, including:

- Placement of the sub-program within the program
- Objective of the sub-program
- Lower level programs within the sub-program
- Organizational entities involved in the sub-program
- Important sub-program relationships
- Significant activities
- Operating and capital investment costs (narrative and table)
- Other relevant tables and graphs

III. PROGRAM CHANGE RECOMMENDATIONS

Provide a brief statement of each major recommended change (e.g., operating and capital improvement budget requests, program structure changes) within the program area for each sub-program and discuss the anticipated consequences of each change on the program's costs and performance (measures of effectiveness) over the planning period.

IV. EMERGING CONDITIONS, TRENDS, AND ISSUES

By sub-program, discuss significant conditions, trends and issues expected to impact the State in the upcoming biennium and planning period and the possible alternatives for dealing with specific potential problems caused by the emerging conditions, trends and issues.

V. SELECTED PROBLEMS FOR POSSIBLE STUDY

Discuss the most urgent problems from Section IV that should be studied to develop alternative courses of action to increase program effectiveness.

**Typing Guidelines for Program Memorandum**

- **Font:** Courier New, 12 pitch
- **Margins:** Left = 1.25”; Right, Top, and Bottom = 1”
- **Program Area Headings:** Centered, all capitals
- **Section (I, II, II, IV) Headings:** Centered, all capitals
- **Sub-Program Headings:** Flush left, all capitals
- **Text:** Generally, flush left, no indents
- **Spacing:** 2 spaces after headings; 1 space between paragraphs